# A New Automated Redistricting Simulator Using Markov Chain Monte Carlo

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### Motivation

- Redistricting as a central element of American democracy
- Redistricting may affect:
  - Representation (Gelman and King 1994, McCarty et. al 2009)
  - Turnout (Gay 2001, Baretto 2004)
  - Incumbency advantage (Abramowitz et. al 2006)
- Substantive researchers simulate redistricting plans to:
  - detect gerrymandering
  - assess impact of constraints (e.g., population, compactness, race)
- Many optimization methods but surprisingly few simulation methods
- Standard algorithm has no theoretical justification
- Need a simulation method that:
  - samples uniformly from the true underlying distribution
  - Incorporates common constraints
  - Scales to larger redistricting problems

- Explain the difficulties of simulating redistricting plans
- Propose new Markov chain Monte Carlo algorithms
- Validate the algorithms on a small-scale data example
- Present empirical analyses for New Hampshire and Mississippi

# Characterizing the Distribution of Valid Redistricting Plans

- Scholars want to characterize the *distribution* of redistricting plans under various constraints
- Valid redistricting plans must have:
  - geographically contiguous districts
  - districts with equal population
- Other constraints of interest: compactness, community boundary, etc.
- Naive Approach 1: Enumeration
  - Can't enumerate all plans (too many)
  - Enumerating only valid plans is not trivial
- Naive Approach 2: Random assignment
  - Too few plans will have equal population
  - Too few plans will be contiguous

# The Standard Simulation Algorithm

- Random seed-and-grow algorithm (Cirincione *et. al* 2000, Altman & McDonald 2011, Chen & Rodden 2013):
  - Randomly choose a precinct as a "seed" for each district
  - 2 Identify precincts adjacent to each seed
  - Sandomly select adjacent precinct to merge with the seed
  - Repeat steps 2 & 3 until all precincts are assigned
  - Swap precincts around borders to achieve population parity
- Modify Step 3 to incorporate compactness
- No theoretical properties known
- The resulting sample may not be representative of the population
- Leads to biased inference

# The Proposed Automated Redistricting Simulator

• Independent sampling is difficult

• Markov chain Monte Carlo algorithm

• Can sample uniformly from the target distribution

• Start with a valid plan and then swap precincts in a certain way

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# Redistricting as a Graph-Cut Problem



# Step 1: Independently "Turn On" Each Edge with Prob. q



# Step 2: Gather Connected Components on Boundaries



# Step 3: Select Subsets of Components and Propose Swaps



#### Step 4: Accept or Reject the Proposal



#### Step 4: Accept or Reject the Proposal



#### Step 4: Accept or Reject the Proposal



# The Theoretical Property of the Algorithm

- We prove that the algorithm samples *uniformly* from the population of all valid redistricting plans
- An extension of the Swendsen-Wang algorithm (Barbu & Zhu, 2005)
- Metropolis-Hastings move from plan  $\mathbf{v} \rightarrow \mathbf{v}^*$  with acceptance prob.

$$lpha(\mathbf{v}
ightarrow\mathbf{v}^*) = \min\left(1, \ (1-q)^{|B(C^*,\mathbf{v})|-|B(C^*,\mathbf{v}^*)|}
ight)$$

 |B(C\*, v)|: # of edges between connected component C' ∈ C\* and its assigned district in redistricting plan v → Easy to calculate

#### The Theoretical Property of the Algorithm



## Incorporating a Population Constraint

• Want to sample plans where

$$\left|\frac{p_k}{\bar{p}} - 1\right| \le \epsilon$$

where  $p_k$  is population of district k,  $\bar{p}$  is average district population,  $\epsilon$  is strength of constraint

- Strategy 1: Only propose "valid" swaps  $\rightsquigarrow$  slow mixing
- Strategy 2: Oversample certain plans and then reweight

**1** Sample from target distribution *f* rather than the uniform distribution:

$$f(\mathbf{v}) \propto g(\mathbf{v}) = \exp\left(-\beta \sum_{V_k \in \mathbf{v}} \psi(V_k)\right)$$

where  $\beta \ge 0$  and  $\psi(V_k)$  is deviation from parity for district  $V_k$ a Acceptance probability is still easy to calculate,

$$\alpha(\mathbf{v} \rightarrow \mathbf{v}^*) = \min\left(1, \frac{g(\mathbf{v}^*)}{g(\mathbf{v})} \cdot (1-q)^{|B(C^*,\mathbf{v})| - |B(C^*,\mathbf{v}^*)|}\right)$$

• Discard invalid plans and reweight the rest by  $1/g(\mathbf{v})$ 

• Compactness (Fryer and Holden 2011):

$$\psi(V_k) \propto \sum_{i,j \in V_k, i < j} p_i p_j d_{ij}^2$$

where  $d_{ij}$  is the distance between precincts i, j

Similarity to the adapted plan:

$$\psi(V_k) = \left| \frac{r_k}{r_k^*} - 1 \right|$$

where  $r_k$  ( $r_k^*$ ) is the # of precincts in  $V_k$  ( $V_k$  of the adapted plan)

• Any criteria where constraint can be evaluated at each district

# Improving Mixing and Scaling up the Algorithm

- Single iteration of the proposed algorithm runs very quickly
- But, like any MCMC algorithm, convergence may take a long time
- Swapping multiple connected components
  - more effective than increasing q
  - but still leads to low acceptance ratio
- Simulated tempering (Geyer and Thompson, 1995)
  - $\bullet\,$  Lower and raise the "temperature" parameter  $\beta$  as part of MCMC
  - Explores low temperature space before visiting high temperature space

#### Oivide and Conquer

- Run the proposed algorithm within randomly paired adjacent districts
- Enables parallel computing for a state with many districts

- Evaluate algorithms when all valid plans can be enumerated
- # of precincts: 25 and 50
- $\bullet~\#$  of districts: 2 and 3 for the 25 set, and 2 for the 50 set
- With and without a "hard" population constraint of 20% within parity
- Also, consider simulated tempering and divide-and-conquer
- Comparison with the "random seed-and-grow" algorithm via the BARD package (Altman & McDonald 2011)
- 10,000 draws for each algorithm

# Our Algorithm vs. Standard Algorithm



Fifield, Higgins, and Imai (Princeton)

Automated Redistricting Simulator

# Simulated Tempering and Divide-and-Conquer



# Runtime Comparison

• Run each algorithm for 10,000 simulations under different population constraints



- Apply algorithm to state election data:
  - New Hampshire: 2 congressional districts, 327 precincts
  - Mississippi: 4 congressional districts, 1,969 precincts
- Convergence diagnostics:
  - Autocorrelation
  - Interpretation Provide America Contraction Provide America Contractica Contractica
  - Gelman-Rubin multiple chain diagnostic

# New Hampshire: Simulated Tempering Helps Convergence



# Missisippi: Divide-and-Conquer, No Simulated Tempering



- Question: How does the partisan bias of the adapted plan compare with that of similar plans?
- Two measures:
  - Number of Republican winners under each plan
  - Partisan bias (Gelman & King, 1994): Deviation from partisan symmetry under each plan

# **Evaluating Partisan Bias**

• Empirical and Symmetric Seats-Votes Curves



### **Evaluating Partisan Bias**

• Absolute Deviation from Partisan Symmetry



# Partisan Implications of "Local Exploration"



- Question: How does a compactness standard limit partisan manipulation of redistricting?
- Two measures:
  - Number of Republican winners under each plan
  - Oeviation from partisan symmetry under each plan
- Two simulations (10 chains, 50,000 iterations each):
  - Compare without compactness constraint to with compactness constraint with simulated tempering
  - When simulated tempering, inverse reweighting for uniform sampling

# Compactness and Partisanship: New Hampshire



Fifield, Higgins, and Imai (Princeton)

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# **Concluding Remarks**

- Scholars use simulations to characterize the distribution of redistricting plans
- Many optimization algorithms but very few simulation methods
- No theoretical guarantee for most common algorithms
- We propose a new MCMC algorithm that has:
  - good theoretical properties
  - superior speed
  - better performance in validation and empirical studies
- Future research:
  - Continue to improve the algorithm for large-scale redistricting problems
  - Derive methods for inference to uncover factors driving redistricting

#### Send additional comments and suggestions

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